Decided July 28, 1983

Appeal from decision of Nevada State Office, Bureau of Land Management, declaring unpatented mining claims abandoned and void. N MC 92909 through N MC 92922.

Affirmed.

1. Federal Land Policy and Management Act of 1976: Recordation of Affidavit of Assessment Work or Notice of Intention to Hold Mining Claim -- Mining Claims: Recordation

Under sec. 314 of the Federal Land Policy and Management Act of 1976, 43 U.S.C. § 1744 (1976), the owner of a mining claim located on or before Oct. 21, 1976, must file a notice of intention to hold or evidence of performance of annual assessment work on the claim on or before Oct. 22, 1979, and prior to Dec. 31 of each year thereafter. This requirement is mandatory and failure to comply is deemed conclusively to constitute an abandonment of the claim by the owner and renders the claim void.

2. Federal Land Policy and Management Act of 1976: Recordation of Mining Claims and Abandonment -- Mining Claims: Abandonment

The conclusive presumption of abandonment which attends the failure to file an instrument required by 43 U.S.C. § 1744 (1976) is imposed by the statute itself. A matter of law, it is self-operative and does not depend upon any act or decision of an administrative official. In enacting the statute, Congress did not invest the Secretary with authority to waive or

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excuse noncompliance with the statute, or to afford claimants any relief from the statutory consequences.

3. Administrative Procedure: Adjudication --Evidence: Generally -- Evidence: Presumptions -- Federal Land Policy and Management Act of 1976: Recordation of Assessment Work or Notice of Intention to Hold Mining Claim: Mining Claims: Abandonment

Although at common law, abandonment of a mining claim can be established only by evidence demonstrating that it was the claimant's intention to abandon it and that he, in fact, did so, in enacting the Federal Land Policy and Management Act of 1976, 43 U.S.C. § 1744 (1976), Congress specifically placed the burden on the claimant to show, by his compliance with the Act's requirements, that the claim has not been abandoned and any failure of compliance produces a conclusive presumption of abandonment. Accordingly, extraneous evidence that a claimant intended not to abandon his claim may not be considered in such cases.

APPEARANCES: James A. Callahan, Esq., Winnemucca, Nevada, for appellant.

OPINION BY ADMINISTRATIVE JUDGE HENRIQUES

Frank Bengoa appeals the Nevada State Office, Bureau of Land Management (BLM), decision of March 12, 1983, which declared the unpatented White Peak Nos. 1 through 7, the Red Ore Nos. 1 through 4, and Red Ore Fractions Nos. 1 and 2 lode mining claims, N MC 92909 through N MC 92922, abandoned and void because no proof of labor or notice of intention to hold the claims was filed with BLM prior to December 31, 1980, for that assessment year, as required by section 314 of the Federal Land Policy and Management Act of 1976 (FLPMA), 43 U.S.C. § 1744 (1976), and 43 CFR 3833.2-1.

Appellant states that the annual assessment work for 1980 was properly recorded in Humboldt County, Nevada, and he presumed that the then owner of the claims recorded the proof of labor with BLM as had been done in previous years. Appellant acquired the claims in October 1982, after being advised by BLM that the claims were in good standing and apparently all proofs of labor had been timely recorded. Appellant states the claims have been over-staked by third parties to his detriment. Because the claims have been worked since 1936 and 1937, he thinks he is entitled to equitable consideration.

[1] Under section 314(a) of FLPMA, the owner of a mining claim located on or before October 21, 1976, must file notice of intention to hold the claim

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or evidence of the performance of annual assessment work on the claim in the proper BLM office by October 22, 1979, and on or before December 30 of every calendar year thereafter. This requirement is mandatory, not discretionary, and failure to comply is deemed conclusively to constitute an abandonment of the claim by the owner and renders the claim void. <u>Lynn Keith</u>, 53 IBLA 192, 88 I.D. 369 (1981); <u>James V. Brady</u>, 51 IBLA 361 (1980).

[2,3] The Board responded to arguments similar to those presented here in <u>Lynn Keith</u>, <u>supra</u>. With respect to the conclusive presumption of abandonment and appellant's argument that the intent not to abandon was manifest, we stated:

The conclusive presumption of abandonment which attends the failure to file an instrument required by 43 U.S.C. § 1744 (1976) is imposed by the statute itself, and would operate even without the regulations. See Northwest Citizens for Wilderness Mining Co., Inc. v. Bureau of Land Management, Civ. No. 78-46 M (D. Mont. June 19, 1979). A matter of law, the conclusive presumption is self-operative and does not depend upon any act or decision of an administrative official. In enacting the statute, Congress did not invest the Secretary of the Interior with authority to waive or excuse noncompliance with the statute, or to afford claimants any relief from the statutory consequences. Thomas F. Byron, 52 IBLA 49 (1981).

*** Appellant also argues that the intention not to abandon these claims was apparent ***. At common law, evidence of the abandonment of a mining claim would have to establish that it was the claimant's intention to abandon and that he in fact did so. Farrell v. Lockhart, 210 U.S. 142 (1908); 1 Am. Jur. 2d, Abandoned Property §§ 13, 16 (1962). Almost any evidence tending to show to the contrary would be admissible. Here, however, in enacted legislation, the Congress has specifically placed the burden on the claimant to show that the claim has not been abandoned by complying with the requirements of the Act, and any failure of compliance produces a conclusive presumption of abandonment. Accordingly, extraneous evidence that a claimant intended not to abandon may not be considered. [Emphasis in original.]

53 IBLA at 196-97, 88 I.D. at 371-72.

The responsibility for complying with the recordation requirements of FLPMA rested with appellant's predecessor in 1980. This Board has no authority to waive or excuse failure to comply with the statutory requirements. Lynn Keith, supra. As no proof of labor or notice of intention to hold the claims was filed with BLM before December 31, 1980, as required by FLPMA, BLM had no choice but to declare the claims abandoned and void. It is unfortunate that appellant was misadvised by BLM, but the statute allows no exception to the conclusive presumption of abandonment when no proof of labor or notice of intention to hold is timely filed.

Therefore, pursuant to the authority delegated to the Board of Land Appeals by the Secretary of the Interior, 43 CFR 4.1, the decision appealed from is affirmed.

Douglas E. Henriques Administrative Judge

We concur:

R. W. Mullen Administrative Judge

Gail M. Frazier Administrative Judge

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